



# കേരള ഗസറ്റ് KERALA GAZETTE

## അസാധാരണം EXTRAORDINARY

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GOVERNMENT OF KERALA  
**Labour and Skills (E) Department**  
NOTIFICATION

G.O.(P) No.109/2022/LBR.

*Dated, Thiruvananthapuram, 18<sup>th</sup> November, 2022.*  
2<sup>nd</sup> Vrischikam, 1198 .

**S. R. O. No. 1127/2022**

In exercise of the powers conferred by sub-section (1) of section 18 of the Child and Adolescent Labour (Prohibition and Regulation) Act, 1986 (Central Act 61 of 1986), the Government of Kerala, after having published the draft rules calling for objections and suggestions as per notification No.59/E3/2018-LBRD dated 23<sup>rd</sup> September, 2021 and published in the Kerala Gazette Extraordinary No.2778 dated 25<sup>th</sup> September, 2021 as required under sub-section (1) of section 18 of



the said Act, and as no objections or suggestions received on it, hereby make the following rules further to amend the Kerala Child Labour (Prohibition and Regulation) Rules, 1993, namely:-

## RULES

1. *Short title and commencement.*- (1) These rules may be called the Kerala Child Labour (Prohibition and Regulation) Amendment Rules, 2022.

(2) They shall come into force at once.

2. *Amendment of the rules.*-In the Kerala Child Labour (Prohibition and Regulation) Rules, 1993,-

(1) in rule 1, in sub-rule (1), for the words “Child Labour”, the words “Child and Adolescent Labour” shall be substituted.

(2) in rule 2, in sub-rule (1),-

(a) for clause (a), the following clause shall be substituted, namely :-

“(a) “Act” means the Child and Adolescent Labour (Prohibition and Regulation) Act, 1986 (Central Act 61 of 1986);”;

(b) after clause (d), the following clause shall be inserted, namely:-

“(da) “Fund” means the Child and Adolescent Labour Rehabilitation Fund constituted under sub-section (1) of section 14 B of the Act;”;

(c) after clause (e), the following clause shall be inserted, namely:-

“(ea) “Municipality” means an institution of self-Government constituted under article 243Q of the Constitution;”;

“(eb) “Panchayat” means a Panchayat constituted under article 243B of the Constitution;”;

(3) after rule 2, the following rules shall be inserted, namely:-

“2A. *Awareness on prohibition of employment of child and adolescents in contravention to the Act.*- The State Government, to ensure that the children and adolescents are not employed or



permitted to work in any occupation or process in contravention to the provisions of the Act, through appropriate measures, shall.-

(1) arrange public awareness campaigns using folk and traditional media and mass media including television, radio, internet based application and the print media to make the general public, including the employers and the children and adolescents who may be employed in contravention to the provisions of the Act, aware about the provisions of the Act, and thereby discourage employers or other persons from engaging children and adolescents in any occupation or process in contravention of the provisions of the Act;

(2) promote reporting of enterprises or instances of employment of children or adolescents in contravention to the provisions of the Act, by developing and advertising easily accessible means of communication to authorities specified by the State Government;

(3) display to the possible extent the provisions of the Act, these rules and any other information relating thereto in railway coaches, at railway stations, major bus stations, toll plazas, ports and port authorities, airports and other public places including shopping centres, markets, cinema halls, hotels, hospital, Panchayat offices, police stations, resident welfare association offices, industrial areas, schools, educational institutions, court complex and offices of all authorities authorised under the Act;

(4) promote through appropriate method the inclusion of the provisions of the Act in learning material and syllabus in school education; and

(5) promote inclusion of training and sensitisation material on the provisions of the Act and the responsibilities of various stakeholders thereto, in State Labour Department, police, judicial and civil service academies, teachers training and refresher courses and arrange sensitisation programmes for other relevant stakeholders including, Panchayat members, doctors and concerned officials of the Government.

2B. *Child to help his family without affecting education.*- (1) Subject to the provisions of section 3 of the Act, a child may, without affecting his school education, in any manner,-

(a) help his family in his family enterprise, subject to the condition that such help,-

i. shall not be in any hazardous occupation or process listed in the Schedule to the Act;

ii. shall not include work or occupation or process at any stage of the



manufacturing, production, supply or retail chain that is remunerative for the child or his family or the family enterprise;

iii. shall only be allowed to help in his family, or in a family enterprise, where his family is the occupier;

iv. shall not perform any tasks during school hours and between 7 p.m. and 8 a.m.;

v. shall not be engaged in such tasks of helping which hinders or interferes with the right to education of the child, or his attendance in the school, or which may adversely affect his education including activities which are inseparably associated to complete education such as homework or any extra-curricular activity assigned to him by the school;

vi. shall not be engaged in any task continuously without rest which may make him tired and shall be allowed to take rest to refresh his health and mind, and a child shall not help for more than three hours excluding the period of rest in a day;

vii. shall not include in any way substitution of the child for an adult or adolescent while helping his family or family enterprise; and

viii. shall not be in contravention to any other law for the time being in force;

(b) aid or assist his family in such manner which is not incidental to any occupation, work, profession, manufacture or business, or for any payment or benefit to the child or any other person exercising control over the child, and which is not detrimental to the growth, education and overall development of the child.

*Explanation 1.*- For the purposes of this rule, only,-

(a) biological brother and sister of the child;

(b) brother or sister of the child through lawful adoption by parents of the child; and

(c) biological brother and sister of parents of the child, shall be included for comprising the family of a child.

*Explanation 2.*- For the purposes of *Explanation 1*, it is hereby clarified that preliminarily, any doubt as to whether a person is a biological brother or sister, may be removed by examining the



pedigree of such person issued by the concerned Municipality or Panchayat, as the case may be, or any other legal document issued by concerned authority of the appropriate Government.

(2) Where a child receiving education in a school remains absent consecutively for thirty days without intimation to the Principal or Head Master of the school, then, the Principal or Head Master shall report such absence to the concerned nodal officer referred to in clause (a) of sub-rule (1) of rule 17B for information.

2C. *Child to work as an artist.*-(1) Subject to the provisions of section 3 of the Act, a child may be allowed to work as an artist subject to the following conditions, namely:-

(a) no child shall be allowed to work for more than five hours in a day, and for not more than three hours without rest;

(b) any producer of any audio-visual media production or any commercial event involving the participation of a child, shall involve a child in participation only after obtaining the permission from the District Labour Officer of the district where the activity is to be performed, and shall furnish to the District Labour Officer before starting the activity an undertaking in Form E and the list of child participants, consent of parents or guardian, as the case may be, name of the individual from the production or event who shall be responsible for the safety and security of the child, and ensure that all screening of his films and television programmes shall be made with a disclaimer specifying that if any child has been engaged in the shooting, then, all the measures were taken to ensure that there has been no abuse, neglect or exploitation of such child during the entire process of the shooting;

(c) the undertaking referred to in clause (b) shall be valid for six months and shall clearly state the provisions for education, safety, security and reporting of child abuse in consonance with the guidelines and protection policies issued by the State Government from time to time for such purpose including,-

(i) ensuring facilities for physical and mental health of the child;

(ii) timely nutritional diet of the child;

(iii) safe, clean shelter with sufficient provisions for daily necessities; and

(iv) compliance to all laws applicable for the time being in force for the protection of children, including their right to education, care and protection, and against sexual offences;



(d) appropriate facilities for education of the child to be arranged so as to ensure that there is no discontinuity from his lessons in school and no child shall be allowed to work consecutively for more than twenty-seven days;

(e) one responsible person be appointed for maximum of five children for the production or event, so as to ensure the protection, care and best interest of the child;

(f) at least twenty per cent, of the income earned by the child from the production or event to be directly deposited in a fixed deposit account in a nationalised bank in the name of the child which may be credited to the child on attaining majority; and

(g) no child shall be made to participate in any audio visual and sports activity including informal entertainment activity against his will and consent.

(2) For the purposes of clause (c) to the Explanation to sub-section (2) of section 3 of the Act, the expression “such other activity” contained therein, shall mean,-

(a) any activity where the child himself is participating in a sports competition or event or training for such sports competition or event;

(b) cinema and documentary shows on television including reality shows, quiz shows, talent shows; radio and any programme in or any other media;

(c) drama serials;

(d) participation as anchor of a show or events; and

(e) any other artistic performances which the Central Government permits in individual cases, which shall not include street performance for monetary gain.”.

(4) in rule 3,-

(a) for the word “child” wherever it occurs, the word “adolescent” shall be substituted;

(b) in sub-rule (1), for the words "four and a half hours", the words "five hours" shall be substituted;

(c) after sub-rule (1), the following sub-rule shall be inserted, namely:-

“(1a) Subject to the provisions of section 7 of the Act, no adolescent shall be required or permitted to work in an establishment in excess of such number of hours of work as is permissible under the law for the time being in force regulating the hours of work of the adolescent in such establishment.”.

(5) in rule 4, for the word "child", the word "adolescent" shall be substituted.



(6) in rule 15, in sub-rule (1), for the word “children”, the word “adolescents” shall be substituted.

(7) for rule 16, the following rule shall be substituted, namely:-

"16. *Certificate of age.* - (1) Where an Inspector has an apprehension that any adolescent has been employed in any of the occupation or processes in contravention of this Act, he may require the employer of such adolescent to produce to the Inspector a certificate of age in Form C from the appropriate medical authority.

(2) The appropriate medical authority shall, while examining an adolescent for issuing the certificate of age under sub-rule (1), take into account, –

(a) the Aadhar card of the adolescent, and in the absence thereof;

(b) the date of birth certificate from school or the matriculation or equivalent certificate from the concerned Examination Board of the adolescent, if available, and in the absence thereof;

(c) the birth certificate of the adolescent given by a Corporation or a Municipal Authority or a Panchayat;

and only in the absence of any of the methods specified in clauses (a) to (c), the age shall be determined by such medical authority through an ossification test or any other latest medical age determination test.

(3) The ossification test or any other latest medical age determination test shall be conducted on the order of the Inspector, and such determination shall be completed within fifteen days from the date of such order.

(4) The certificate of age referred to in sub-rule (1) shall be issued in Form C.

(5) The charges payable to the medical authority for the issue of the certificate of age shall be same as specified by the Central Government or the State Government, as the case may be, for their Medical Boards.

(6) The charges payable to the medical authority shall be borne by the employer of the adolescent whose age is determined under this rule.



*Explanation.*- For the purposes of this rule,-

(i) “medical authority” means a Government medical doctor not below the rank of an Assistant Surgeon of a District or a regular doctor of equivalent rank employed in Employees’ State Insurance dispensaries or hospitals;

(ii) “adolescent” means an adolescent as defined in clause (i) of section 2 of the Act.”.

(8) after rule 16, the following rule shall be inserted, namely:-

“16A. *Payment of amount to child or adolescent from and out of Child and Adolescent Labour Rehabilitation Fund.*- (1) The amount credited, deposited or invested, as the case may be, under sub-section (3) of section 14 B of the Act to the Child and Adolescent Labour Rehabilitation Fund and the interest accrued on it, shall be paid to the child or adolescent in whose favour such amount is credited in the following manner, namely:-

(a) the Inspector or the nodal officer having jurisdiction shall, under his supervision, ensure that an account of such child or adolescent is opened in a nationalised bank and inform the bank in which the amount of the Fund is deposited, or, as the case may be, to the officer responsible to invest the amount of the Fund under sub-section (3) of section 14B of the Act;

(b) the interest accrued on the proportionate amount of the Fund in favour of the child or adolescent shall be transferred every six months to the account of the child or adolescent, as the case may be, by the bank or officer responsible to invest the amount under information to the Inspector;

(c) when the concerned child or adolescent completes the age of eighteen years, then, as soon as may be possible forthwith or within a period of three months, the total amount credited, deposited or invested in favour of the child or adolescent along with interest accrued thereon remaining in the bank or remaining so invested under sub-section(3) of section 14B of the Act, shall be transferred to the said bank account of child or adolescent, as the case may be; and

(d) the Inspector shall prepare a report of the amount transferred under clause (b) and clause (c) with particulars of the concerned child or adolescent sufficient to identify him and send a copy of the report annually to the Government for information.





(2) Any amount recovered by way of fine or for composition of offences in pursuance of an order or judgment of a Court in favour of a child or adolescent for the contravention of the provisions of the Act, shall also be deposited in the Fund and shall be spent in accordance with such order or judgment.”.

(9) existing rule 17 shall be renumbered as rule 18 and before rule 18, as so renumbered, the following rules shall be inserted, namely:-

“17. *Persons who may file complaint.*- Any person who may file a complaint under the Act for commission of any offence include school teachers and representatives from school management committee, child protection committee, Panchayat or Municipality, who shall be sensitised to file complaint, in the event that any of students in their respective schools is employed in contravention to the provisions of the Act.

17A. *Manner of Compounding offences.*- (1) An accused person,-

(a) who commits an offence for the first time under sub-section (3) of section 14 of the Act; or

(b) who being parent or a guardian, commits an offence under the said section, may file an application to the District Magistrate having jurisdiction for compounding the offence under sub-section (1) of section 14D of the Act.

(2) The District Magistrate shall after hearing the accused person and the Inspector concerned, on an application filed under sub-rule (1), dispose of such application, and if the application is allowed, issue the certificate of compounding, subject to, –

(a) the payment of a sum of fifty per cent; of the maximum fine provided for such offence within a period to be specified in such certificate; or

(b) the payment of an additional sum of twenty-five per cent; of the maximum fine provided for such offence together with the compounding amount specified under clause (a), if the accused person fails to pay the compounding amount under the said clause within the specified period, and such delayed payment shall be made within a further period as may be specified by the District Magistrate, which shall not exceed the period specified in that clause.



(3) The compounding amount shall be paid by the accused person to the State Government.

(4) If the accused person fails to pay the compounding amount under sub-rule (2), then, the proceeding shall be continued as specified under sub-section(2) of section 14D of the Act.

17B. *Duties of the District Magistrate.*-(1) The District Magistrate shall,

(a) specify such officers subordinate to him, as he considers necessary, to be called nodal officers, who shall exercise all or any of the powers and perform all or any of the duties of the District Magistrate conferred and imposed on him by the State Government under section 17A of the Act;

(b) assign such powers and duties, as he thinks appropriate, to a nodal officer to be exercised and performed by him within his local limits of jurisdiction as subordinate officer;

(c) preside over as chairperson of the Task Force to be formed in a district consisting of,-

(i) Inspector appointed under section 17 for the purposes of his local limits of jurisdiction;

(ii) Superintendent of Police for the purposes of his local limits of jurisdiction;

(iii) Additional District Magistrate for the purposes of his local limits of jurisdiction;

(iv) nodal officer referred to under clause (a) for the purposes of his local limits of jurisdiction;

(v) District Labour Officer (Enforcement) for the purposes of his local limits of jurisdiction;

(vi) two representatives each from a voluntary organisation involved in rescue and rehabilitation of employed children in the district on rotation basis for a period of two years;

(vii) a representative of the District Legal Services Authority to be nominated by the District Judge;

(viii) a member of the District Anti-trafficking Unit;

(ix) Chairperson of the Child Welfare Committee of the District;



(x) District Child Protection Officer in the District under the Integrated Child Protection Scheme of the Ministry of the Government of India dealing with women and child development;

(xi) District Education Officer;

(xii) any other person nominated by the District Magistrate;

(xiii) Secretary of the Task Force shall be any of the nodal officers referred to in clause (a) and nominated by the Chairperson.

(2) The Task Force referred to in clause (c) of sub-rule (1) shall meet at least once in every month and shall make a comprehensive action plan for conducting the rescue operation, taking into account the time available, point of raid in accordance with the law for the time being in force, confidentiality of the plan, protection of victims and witnesses and the interim relief, in accordance with the guidelines for rescue and repatriation issued by the State Government from time to time; and the Task Force shall also cause to upload the minutes of such meeting on the portal created for such purpose by the State Government.

(3) In addition to the duties referred to in sub-rule (1), the District Magistrate shall ensure through nodal officers that the children and adolescents who are employed in contravention of the provisions of the Act are rescued and shall be rehabilitated in accordance with the provisions of,-

(a) the Juvenile Justice (Care and Protection of Children) Act, 2015 (Central Act 2 of 2016) and the rules made thereunder;

(b) the Bonded Labour System (Abolition) Act, 1976 (Central Act 19 of 1976);

(c) the Central Sector Scheme for Rehabilitation of Bonded Labourers, 2016;

(d) any National Child Labour Project;

(e) any other law or scheme for the time being in force under which such children or adolescents may be rehabilitated; and subject to, –

(i) the directions, if any, of a court of competent jurisdiction;

(ii) the guidelines for rescue and repatriation issued by the Central Government from



time to time in this regard.

17C. *Duties of the Inspector.*-An Inspector appointed by the State Government under section 17 of the Act, for the purposes of securing compliance with the provisions of the Act, shall,-

(1) comply with the norms of inspection issued by the State Government from time to time;

(2) comply with the instructions issued by the State Government from time to time for the purposes of securing the compliance with the provisions of the Act; and

(3) report the State Government quarterly regarding the inspection made by him for the purposes of securing the compliance with the provisions of the Act and the action taken by him for such purposes.

17D. *Periodical Inspection and Monitoring.*-The State Government shall create a system of monitoring and inspection for carrying into effect the provisions of section 17 of the Act, which may include,-

(1) the number of periodical inspections to be conducted by the Inspector of the places at which the employment of children is prohibited and hazardous occupations or processes are carried out;

(2) the intervals at which an Inspector shall report to the State Government the complaints received by him relating to the subject matter of inspection under clause (1) and the details of action taken by him thereafter;

(3) maintenance of record electronically or otherwise of,-

(a) children and adolescent found to be working in contravention of the provisions of the Act including children who are found to be engaged in family or family enterprises in contravention of the Act;

(b) number and details of the offences compounded;

(c) details of compounding amount imposed and recovered; and

(d) details of rehabilitation services provided to children and adolescents under the Act.”



(10). in FORM B, in the heading of Column (2) for the words "Name of Child", the words "Name of adolescent" shall be substituted.

(11). for "FORM C", the following Form shall be substituted, namely:-

**"FORM C**

*[See rule 16(1)]*

**Certificate of Age**

**Certificate No.....**

I hereby certify that I have personally examined.....  
son/daughter of .....residing at .....and that he/she completed .....year  
and his/her age, as nearly as can be ascertained from my examination is .....years (completed). His/her  
descriptive marks are .....(thumb impression/signature of child/adolescent.....)

Medical Authority

Place:

Date:

Designation".



(12). for "FORM D", the following Form shall be substituted, namely:-

**"FORM D**

*[See rule 18]*

**Abstract of sections 3 and 14 of the Child and Adolescent Labour (Prohibition and Regulation) Act, 1986**

3. *Prohibition of Employment of Children in any occupation and process.* – (1) No child shall be employed or permitted to work in any occupation or process.

(2) Nothing in sub-section (1) shall apply where the child, -

(a) helps his family or family enterprise, which is other than any hazardous occupations or processes set forth in the Schedule, after his school hours or during vacations;

(b) works as an artist in an audio-visual entertainment industry, including advertisement, films, television serials or any such other entertainment or sports activities except the circus, subject to such conditions and safety measures, as may be prescribed:

Provided that no such work under this clause shall effect the school education of the child.

*Explanation* .– for the purposes of this section, the expression,

(a) “family” in relation to a child, means his mother, father, brother, sister and father’s sister and brother and mother’s sister and brother;

(b) “family enterprises” means any work, profession, manufacture or business which is performed by the members of the family with the engagement of other persons;

(c) “artist” means a child who performs or practices any work as a hobby or profession directly involving him as an actor, singer, sports person or in such other activity as may be prescribed relating to the entertainment or sports activities falling under clause (b) of sub-section (2).



(14). *Penalties.*— (1) Whoever employs any child or permits any child to work in contravention of the provisions of section 3 shall be punishable with imprisonment for a term which shall not be less than six months but which may extend to two years, or with fine which shall not be less than twenty thousand rupees but which may extend to fifty thousand rupees, or with both:

Provided that the parents or guardians of such children shall not be punished unless they permit such child for commercial purposes in contravention of the provisions of section 3.

(1A) Whoever employs any adolescent or permits any adolescent to work in contravention of the provisions of section 3A shall be punishable with imprisonment for a term which shall not be less than six months but which may extend to two years or with fine which shall not be less than twenty thousand rupees but which may extend to fifty thousand rupees, or with both:

Provided that the parents or guardians of such adolescent shall not be punished unless they permit such adolescent to work in contravention of the provisions of section 3A.

(1B) Notwithstanding anything contained in sub-sections (1) and (1A) parents or guardians of any child or adolescent referred to in section 3 or section 3A, shall not be liable for punishment, in case of the first offence.

(2) Whoever, having been convicted of an offence under section 3 or section 3A commits a like offence afterwards, he shall be punishable with imprisonment for a term which shall not be less than one year but which may extend to three years.

(2A) Notwithstanding anything contained in sub-section (2), the parents or guardians having been convicted of an offence under section 3 or section 3A, commits a like offence afterwards, he shall be punishable with a fine which may extend to ten thousand rupees.

(3) Whoever, -

(a), (b) and (c) (omitted)

(d) fails to comply with or contravenes any other provisions of this Act or the rules made thereunder, shall be punishable with simple imprisonment which may extend to one month or with fine which may extend to ten thousand rupees or with both.” .



(13). after the 'FORM D', following form shall be inserted, namely:-

**“FORM E**

*[See Rule 2C (1)(b)]*

Undertaking under rule 2C (1)(b) of the

Kerala Child and Adolescent Labour (Prohibition and Regulation) Rules, 1993

I .....producer of ..... an audio visual media production or organiser of .....a commercial event, involving the participation of the following child/children, namely:-

Sl. No.	Name of the Child/Children	Parent's/Guardian's Name	Address
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do hereby undertake that in the course of the involvement of the above mentioned child/children in the event .....(specify the event), there shall be no violation of any of the provisions of the Child and Adolescent Labour (Prohibition and Regulation) Act, 1986 (Central Act 61 of 1986) and the Kerala Child and Adolescent Labour (Prohibition and Regulation) Rules, 1993 and full care shall be taken of the physical and mental health, and other requirements of the child/children, so that he/they feel no inconvenience. I also undertake that during the event, all laws applicable for the time being in force for the protection of children, including their right to education, care and protection, and legal provisions against sexual offences will be complied.

Dated:.....

Name and signature of the Producer.”.

By order of the Governor,

**MINI ANTONY**  
*Secretary to Government.*





### **Explanatory Note**

(This does not form part of the notification, but is intended to indicate its general purport.)

The Government have decided to make suitable amendments in the Kerala Child Labour (Prohibition and Regulation) Rules, 1993 in accordance with the enactment of Child Labour (Prohibition and Regulation) Amendment Act, 2016.

The notification is intended to achieve the above object.

